# Metis Society Of Saskatchewan

# **Annual Assembly**



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SECTION ONE: A G E N D A

.

# METIS SOCIETY OF SASKATCHEWAN ANNUAL ASSEMBLY December 3rd & 4th, 1993

## "<u>DRAFT AGENDA</u>"

## Thursday December 2, 1993

4:00-10:00	pm ·	<ul> <li>Reg</li> </ul>	istration	- Holiday	y Inn
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## Friday December 3, 1993

8:00-10:00 am	Registration Cont Centennial Auditorium		
9:00 am	<ul> <li>Opening Ceremony</li> <li>Opening Prayer</li> </ul>		
9:15-9:30 am	• Adopt Agenda		
9:30-10:00 am	<ul> <li>Opening Remarks         <ul> <li>Geraid Morin, President (MSS)</li> </ul> </li> </ul>		
10:00-12:00 pm	<ul> <li>Self-Gov't/Restructuring Report (By committee a) Proposed Constitution</li> </ul>		
12:00-1:30 pm	LUNCH		
1:30-3:00 pm	Continue Proposed Constitution		
3:00-3:15 pm	COFFEE BREAK		
3:15-5:00 PM	Continue Proposed Constitution		

## Saturday December 4, 1993

9:00 am	Opening Prayer
9:15-10:00 am	• Land Claims
10:00-11:00 am	Tripartite & Bilateral Agreements

# METIS SOCIETY OF SASKATCHEWAN ANNUAL ASSEMBLY December 3rd & 4th, 1993

## "<u>DRAFT AGENDA</u>"

# Saturday December 4, 1993

11:00-12:00 pm	<ul> <li>Executive Reports         <ul> <li>Geraid Morin, Provincial President</li> <li>Bernice Hammersmith, Provincial Secretary</li> </ul> </li> </ul>
12:00-1:30 pm	LUNCH
1:30-2:00 pm	<ul> <li>Executive Reports Cont.</li> <li>Philip Chartier, Provincial Treasurer</li> <li>*Auditor Report</li> </ul>
2:00-3:00 pm	Metis National Council     - National issues
3:00 pm	Ciosing Prayer

# SECTION TWO:

# MINUTES OF ANNUAL ASSEMBLY 1992

#### THE METIS SOCIETY OF SASKATCHEWAN

<u>1992 Annual General Assembly</u> October 9th & 10th, 1992

Saskatoon Inn, Saskatoon, Saskatchewan

#### MINUTES

Prepared by: Bernice Hammersmith, Provincial Secretary (based on verbatim record)

**October 9/92** 

#### **Opening Remarks**

- -Address by Hon. Robert Mitchell, Minister of Justice, Government of Saskatchewan
  - -Address by Gerald Morin, President, MSS
  - -Address by Yvon Dumont, President, MNC
  - -Presentation to Mr. and Mrs. Gerald Morin, Saskatoon Berry and Chocolate Farms
  - -Address by Hon. Keith Goulet, Cabinet Secretary, Gov't of Sask.
  - -Recognition of Special Guests (Larry Desmeules, Sheila Genaille, Marc Leclair, Clem Chartier, Cynthia Parrado-Desmeules, Sandra Delaronde, Mr. Leclair, (N.B.), Ray Funk, M.P., Gary Tinker, Mary Weigers.

Motion #01/1992 AGM: That Senator Ed Head from Manitoba and Mr. Ed
Swain Be the CoChairs for the 1992 Annual
General Assembly of the Metis Society of
Saskatchewan.
Moved: Gerald Morin, PMC Executive

Seconded: Wilbert Desjarlais, PMC member, E.R. III

**Coffee Break** 

Report of the Registrars

There are 500 members registered and there are 300 people in the room. Co-Chair Ed Swain declared that this assembly has a quorum.

Motion #02/1992 AGM: That the assembly moves to adopt the agenda. Moved: Robert Lee, N.R. I Seconded: May Henderson, Local 7 Carried Nominations for Resolutions Committee:

Isabelle Impey by May Henderson, Local 7. Accepted Bob Desjarlais by Irene Brabant, Local6. Accepted Bernice Hammersmith by Martin Aubichon, W.R. II. Accepted Robert Doucette by Nora Ritchie, Local 11. Accepted Gary Tinker by John Dorion, Local 7. Accepted Randy Smith by Robert Doucette, Local 126. Accepted Vital Morin by Judy Griffith, Local 7. Accepted Cyrus McGaughey by Bobby McGaughey, Local 21. Accepted Mary Weigers by Chris Perry, Local 87. Accepted

**N.B.:** No record of vote on this motion in verbatim minutes.

Nominations for Credentials Committee:

Motion #04/1992 AGM: That the Assembly appoint the Senators to act as the Credentials Committee.
Moved: Roy Fosseneuve, Local 7
Seconded: Robert Mercredi, N.R. I

**N.B.:** No record of vote on this motion in verbatim minutes.

Elections 1992 Issues

Motion #05/1992 AGM: That the Elections issue with Bernice Hammersmith and John Dorion be dealt with by way of secret ballot.
Moved: Cyrus McGaughey, Local 21
Seconded: Chris Perry, Local 87
Carried

Motion #06/1992 AGM: That the Assembly agrees to follow the voting delegate system as outlined in the Bylaws with respect to voting on the Elections Commission report.
Moved: (?)May Henderson, Local 7
Seconded: Ralph Kennedy. Local 30
Carried Motion #07/1992 AGM: That the Assembly agrees to accept the recommendation of the Provincial Metis Council and the Senators regarding the Elections Commission Report process.
Moved: Robert Doucette, Local 126
Seconded: Max Morin, N.R. III
Carried

Motion #08/1992 AGM: That the Senate will conduct the counting of the ballots. Moved: Peter Pelletier, Local Seconded: Peggy Pambrum, Local 11 N.B.: No record of vote on this motion in verbatim minutes.

**REPORT: Metis Elections Commission,** Nora Ritchie, Doug Richardson **Response:** Bernice Hammersmith **Response:** John Dorion

<u>Vote by Secret Ballot: YES</u> means support for province-wide byelection for Provincial; <u>NO</u> means Bernice Hammersmith be reinstated.

Lunch Break

Constitutional Workshop

Introduction of Yvon Dumont: Gerald Morin Introduction of Hon. Joe Clark: Yvon Dumont Key Address: Hon. Joe Clark, Minister of Constitutional Affairs, Government of Canada Question and Answer Session (Page 61 missing in verbatim record regarding Joe Clark's response to Leonard Morin as well as another question from the floor)

**Report of Results of Secret Ballot** (page 73 missing in verbatim record regarding introductory remarks leading to announcement of secret ballot vote)

Number of ballots:422Number of ballots spoiled:4Number of ballots marked YES:181Number of ballots marked NO:237

Motion **#09/1992 AGM:**That the ballots be destroyed. Moved: Leonard Morin, Local 42 Seconded: Wilbert Desjarlais, E.R. III Carried

#### **October 10/92**

President's Report - Gerald Morin

Motion #10/1992 AGM: That we accept the President's Report Moved: Max Morin Seconded: Edwin Pelletier, W.R. II Carried

Motion #11/1992 AGM: That the Assembly support the Charlottetown Accord. Moved: Edwin Pelletier Seconded: Vital Morin Carried

Treasurer's Report - Philip Chartier Auditor's Report - Les Cannam

Motion #12/1992 AGM: That the Treasurer's report be accepted. Moved: Edwin Pelletier, W.R. II Seconded: Mike Bowchuk, Local 269 Carried

Report of Resolutions Committee - Bernice Hammersmith, Chair

Report - Marc LeClair Question and Answer Session

Motion #14/1992 AGM: That the discussion on the Constitution stop and that we move along with other business.
Moved: Margaret Blondeau
Seconded: Max Morin
Carried Unanimously Resolutions

Motion #15/1992 AGM: That the Assembly waive notice regarding amendments to the MSS Constitution as notice was not received in time for notices of amendments to be sent to the membership within the constitutional time period.

Moved: Max Morin Seconded: Robert Desjarlais Carried

#### Resolution #01/1992 AGM:

WHEREAS there is a great need for the senators to identify and develop their duties, responsibilities and guidelines; BE IT RESOLVED that the Metis Society of Saskatchewan acquire funding to develop a working Metis Senate Group.

Moved: Vital Morin Seconded: Alfred Genaille Carried

#### Resolution #02/1992 AGM:

WHEREAS the Senate members are appointed and not elected, thus being in a neutral position; BE IT RESOLVED that the Senate be given authority to run all future Metis elections.

Moved: Vital Morin Seconded: Carried

#### Resolution #03/1992 AGM:

BE IT RESOLVED that the Constitution be amended to reflect that no votes of nonconfidence be considered.

Moved: Martin Aubichon Seconded: Pauline McGauphey Carried

#### Resolution #04/1992 AGM:

BE IT RESOLVED that expenses of youth delegates to the AGM be covered by the MSS. Moved: Bobby McGaughey Seconded: Delbert Major Carried

#### Resolution #05/1992 AGM:

BE IT RESOLVED that a by-election for regional director in Western Region III be held within the next 90 days and the dulyelected Area Director be reinstated until the election.

Moved: Cyrus McGaughey Seconded: Delbert Major Carried

#### Resolution #06/1992 AGM:

BE IT RESOLVED that no member of the Provincial Metis Executive may be appointed to any Affiliate Board except in an exofficio capacity.

Moved: Marg Blondeau Seconded: James Laliberte Defeated

#### Resolution #07/1992 AGM:

BE IT RESOLVED that a detailed and specific financial statement of all expenses and operations of the MSS Executive be presented at each AGM, including salaries and expenses of each Executive member and any contracts made for goods and services.

Moved: Bob Woods Seconded: Vital Morin Defeated

Motion #16/1992 AGM: That the meeting be adjourned. Moved: Edwin Pelletier Seconded: Lisa McCallum

# SECTION THREE:

SELF GOVERNMENT RESTRUCTURING REPORT

# METIS SOCIETY OF SASKATCHEWAN

# 1993 METIS SELF-GOVERNMENT AND RESTRUCTURING REPORT

## METIS SOCIETY OF SASKATCHEWAN 1993 METIS SELF-GOVERNMENT AND RESTRUCTURING REPORT

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## METIS SOCIETY OF SASKATCHEWAN 1993 METIS SELF-GOVERNMENT AND RESTRUCTURING REPORT

#### **1.0 INTRODUCTION**

The Metis Society of Saskatchewan recognizes the inherent right of Metis to openly govern Metis. Throughout the past one hundred years, and more, that right has been ignored by the Federal and Provincial Governments and in some cases forgotten by The structures we have built to manage our our people. institutions have reflected the mainstream governments' agenda. Fortunately, our people have maintained the original intent of Metis owned institutions and so they have served to enhance the status of Metis. Our people have regained their conviction of being a self-governing nation. We now wish structures which reflect the manner in which Metis wish to govern. In order for Metis to best govern and manage, restructuring of our present institutions has to take place. These restructuring efforts began in the fall of 1992 when the Provincial Metis Council established the Metis Society of Saskatchewan Self-Government and Restructuring Committee. The Committee consists of eight members representing the Provincial Metis Council, The Metis Elders' Senate, the Metis Women of Saskatchewan and the Metis Youth Committee.

#### 1.1 Mandate

The mandate of the MSS Self-Government and Restructuring Committee is to identify, develop, plan and implement the steps and phases required in the restructuring of the Metis Society of Saskatchewan, both politically and administratively, including the roles of the Affiliates.

#### 1.2 Goal

The goal of a new structure for the Metis Society of Saskatchewan is to enhance our ability to determine our destiny as a Nation.

#### 1.3 Objectives

The immediate objective includes ensuring that the active voices of all citizens of the Metis Nation are heard and reflected in the steps and plans identified by the Committee.

#### 1.4 Activities

The following list of activities demonstrates the significant amount of work accomplished in the first year of self-government restructuring:

• The MSS Self-Government and Restructuring Committee has met six times;

Two Provincial Workshops have been held. The first
 was the Metis Self-Government Nation Building: Step One

held in Saskatoon on March 17, 18 and 19, 1993. The second was the All Presidents' Assembly which was held at Batoche on July 21 and 22, 1993;

Tc date, Area Self-Government and Restructuring
 Workshops have been held in eleven MSS Areas: NRI,
 NRII, NRIII, WRI, WRIA, WRIIA, WRIII, ERI, ERII, ERIIA,
 ERIII;

Two Urban Metis Self-Government and Restructuring
 Meetings were held in Saskatoon on June 21 and July 20,
 1993. A third is planned for fall 1993.

• The Provincial Metis Council has met three times to discuss and critique the proposed MSS Constitution which is intended to reflect the voices heard at the Workshops;

 A Code of Ethics has been developed based on the direction of the citizens of the Metis Nation and the guidance of the Provincial Metis Council;

The MSS Affiliates, which are owned by the Metis
 Society of Saskatchewan, have become semi-autonomous
 delivery mechanisms;

 The Metis Elders' Senate has proposed to take on greater responsibilities. These will include mediation, arbitration and advisory and cultural representation;

• The Metis Women of Saskatchewan has developed a position paper on the involvement it seeks to have

within the Metis Society of Saskatchewan and its Affiliates;

• The Metis Youth Committee has been recognized formally by the Provincial Metis Council;

 Pinehouse Lake, in conjunction with the Metis Society of Saskatchewan and the Gabriel Dumont Institute, has taken the initiative to develop and implement a strategic plan; and

As part of the Metis Economic Strategy the
 Saskatchewan Metis Economic Development Authority was
 established to implement a strategy for local and
 regional dominion over economic initiatives.

#### 2.0 DETAILS OF THE ACTIVITIES

The following describes most of the activities accomplished under the self government and restructuring strategy.

#### 2.1 MSS Self-Government and Restructuring Committee Meetings

Essentially, the Self-Government and Restructuring Committee drove the process. It met, formally, six times to plan, direct and priorize all of the initiatives. Significantly more work than is shown here was conducted by the members and their designated technicians to bring the process to life.

#### 2.2 Provincial Workshops: March and July, 1993

The first step in Phase I of restructuring was the Metis Self-Government Nation Building: Step One workshop on March 17, 18 and 19, 1993. The workshop was an opportunity to share ideas on how Metis self-government should work, including how to structure it. A package containing the information gathered at the conference has been developed and was circulated at the All Presidents' Meeting at Batoche and at each of the Area Workshops. A package containing the information from the Batoche Assembly was made also. Both are available upon request. If you have not yet had the opportunity to review these please do so. They each contain

the background information from which the MSS proposed Constitution is drawn from.

2.3 Area Self-Government and Restructuring Workshops

Eleven Area Self-Government and Restructuring Workshops were held where the package developed from the Metis Self-Government Nation Building: Step One workshop was distributed and discussed, as well as other issues. Members of the Metis Society of Saskatchewan Executive were present at each of these Workshops. They presented their ideas and received input from the members. Three of the main points drawn from those Workshops included the need to decentralize the powers, provide a greater decision making role to the Local Presidents and develop a Code of Ethics with conflict of interest guidelines. Decentralization and empowerment form the basis of the Proposed Constitution and an accompanying Code of Ethics has been drafted for membership review.

# 2.4 Urban Metis Self-Government and Restructuring Workshops

The issues of self-government for Metis people living in urban communities are complex. To begin to confront these issues the Metis Society of Saskatchewan organized meetings for the Urban Metis Local Presidents to discuss and plan a strategy. The following questions were considered:

• What are the jurisdictional areas in which Metis could exercise the right to Metis government in an urban setting;

How would a system of Urban Metis Governments relate
 to Municipal Governments;

How would a system of Urban Metis Governments relate
 to Urban Indian Governments; and

 How could autonomous program and service systems for Metis be linked to and operate in harmony with existing delivery systems?

From the discussions addressing these questions, two potential models of Urban Metis Governments structures evolved. The Prince Albert Urban Metis Local Presidents have developed a model which brings the Local Presidents (or designates) as Chairs from each of the Locals together for decision making. Affiliate boards would include each of these Chairs. The Regina Urban Metis Local Presidents have designed a model which divides the City into Wards. Metis Public Authorities would be developed with full representation from the Wards and would be the Authority for the Affiliates as well.

Details of each of these models will be presented to the membership at the Annual Assembly in December.

2.5 Provincial Metis Council Constitutional Discussions

Three formal Provincial Metis Council (PMC) meetings were held where MSS Self-Government and Restructuring were discussed. The PMC members decided that it would be necessary to proceed to restructure progressively rather than all at once. The most significant decision was to develop a constitution which decentralizes power and empowers the Local Presidents and their communities. This has resulted in the Proposed Constitution which demonstrates a Metis Legislative Assembly and Cabinet. It also enables the Legislative Assembly to have ultimate power to direct Phase II of the restructuring process.

# 2.6 Code of Ethics

A proposed Code of Ethics has been developed to establish ethical standards and conflict of interest guidelines for everyone involved in the organization.

## 2.7 Affiliates' Restructuring as Metis Government Institutions

The Gabriel Dumont Institute of Native Studies and Applied Research (GDI) has been instrumental in the selfgovernment and restructuring process: from the organization of the Netis Self-Government Nation Building: Step One workshop and research and writing of restructuring updates and reports to internal developments. Some of the internal developments include consultations with other Affiliates

which have resulted in a draft structure for all the education, training and employment Affiliates. A Metis Education Act has also been formulated for legal ratification by the proposed Metis Legislative Assembly next year. The Metis Pathways to Success program continues to evolve as a Metis Self-Government Institution through greater Local and Regional control. As part of our Metis Government initiatives, the Metis Family and Community Justice Services of Saskatchewan (MFCJS) has drafted a discussion paper entitled Metis Family and Community Justice Services of Saskatchewan, Inc Proposed Development Plan.<sup>1</sup> The proposed plan has two components: a provincial structure which will be responsible for legislative enactment, policy development, evaluation, accountability; and Local and Regional structures which will be responsible for the design and implementation of services. A regional pilot project is presently underway in the Saskatoon Region. The project will be administered by the MFCJS until such time as a Regional Authority is in place. There are discussions underway concerning the establishment of similar Authorities and long term planning for some communities.

For details of the Metis Family and Community Justice Services of Saskatchewan, Inc. Proposed Development Plan. July 19, 1993. please contact Alphonse Janvier.

#### 2.8 The Responsibilities of the Metis Elders' Senate

The Metis Elders' Senate was established in September 1991. During our first year of restructuring intense consultations with our people have resulted in the Metis Elders' Senators deciding to take on greater responsibilities. They propose to be in charge of election and bi-election appeals and membership challenges and appeals. They will be the authority for enumeration, membership and citizenship. The Senators will act as an advisory body on issues of critical concern, such as constitutional rights and land claims. As Elder Senators we may look to them for mediation and arbitration. Since many are Veterans from international wars, they will be involved in Veterans Affairs. When Metis Elder representation is requested, we can look to the Senators for their presence. Ceremonial demonstrations and exchanges will be carried out by the Elders' Senate. This may include conducting opening and closing prayers, directing swearing-in ceremonies and oaths, presentation of awards and gifts of recognition and displaying the Metis flags and sashes. In a sense they are the guardians of our culture and ethics. With these new responsibilities our Senators will be very busy and will require as much support as we can all give them. Greater detail of their duties will be clarified in Phase II.

#### 2.9 The Position of Metis Women of Saskatchewan, Inc.

The position of the Metis Women of Saskatchewan was presented to the Provincial Metis Council in October, 1993. It will be presented to the citizens of the Metis Nation in Saskatchewan at the 1993 Metis Society of Saskatchewan Annual Assembly.

#### 2.10 The Role of Metis Youth

In 1992, two Metis youth from each region were invited to MSS Annual Assembly. With the assistance of the MSS, the Metis Youth Committee<sup>2</sup> organized skill and knowledge building workshops for Metis Youth and others. Such topics as culture, health, justice and education were discussed in depth. In March of 1993, the Provincial Metis Council formally recognized the Metis Youth Committee with designated responsibilities. It was decided that they would be consulted on all matters directly affecting Metis youth. The Metis Youth Committee was also given the duty of representing the Metis Society of Saskatchewan in public forums when issues about youth were being addressed. The Metis Youth Committee is planning to hold a meeting at the MSS Annual Assembly. The Metis Youth Committee intends to study the proposed constitutional changes and will define their position within the new concept once it is ratified by the membership.

<sup>2</sup> 

Membership in the Metis Youth Committee is based on being Metis and between the ages of sixteen and twenty-five.

### 2.11 Self-Government in Pinehouse Lake

Pinehouse Lake has declared itself a self-governing community. To enact this declaration it has initiated the Five Year Strategic Plan on Education, Training and Employment for Pinehouse Lake in consultation with the Gabriel Dumont Institute and with the support of the Metis Society of Saskatchewan. Other Affiliates, such as the Saskatchewan Native Economic Development Corporation, and in the near future SMEDA, and the Metis Addictions Council of Saskatchewan, are providing support to the community. The citizens of Pinehouse Lake are making their own future brighter as they assume control.

## 2.12 The Netis Economic Development Strategy

The goal of the Metis Economic Development Strategy is "to include the improvement of accessability to equity capital funds, the acquisition of a land and resource base to ensure long-term self-sufficiency, and the establishment of a managerial and trained labour force infrastructure which will enable the Metis to become full partners within the mainstream Canadian economy. In effect, we seek ownership and control over all forms of economic development that affect our people. Consistent with our overall selfgovernment framework, a key condition of the strategy is the maximization of local and regional input into policy planning as well as the actual design and delivery of

economic initiatives. As a general principle, decisionmaking and program delivery will be decentralized. This is in recognition of the view that local residents are best equipped to identify their economic needs or problems as well as the solutions most appropriate to their area. To carry out the strategy, a Saskatchewan Metis Economic Development Authority (SMEDA) as well as a system of area and Metis community economic development authorities, each with its own board, will be formed."<sup>3</sup>

Quoted from the Review Draft of the Governance Study: Metis Self-Government in Saskatchewan, August 16, 1993, pages 80-81.

#### 3.0 RELATED ACTIVITIES

The intention of this section is to identify related selfgovernment and restructuring activities which have had and will continue to have an effect on our efforts.

#### 3.1 Tripartite and Bilateral Agreements

Recently, the Metis Society of Saskatchewan entered into two major political agreements. Both may be viewed as significant interim steps towards constitutionally recognized Metis self-government. Each sets out a specific process for engaging in constructive dialogue with either or both the provincial and federal governments regarding matters of vital concern to our people.

#### 3.1.1 The Tripartite Agreement

The Tripartite Process Framework Agreement, signed in February of 1993 by the Metis Society Saskatchewan, the Government of Canada, and the Government of Saskatchewan has several important tasks to accomplish during its five year lifespan. Basically, the goals are to protect the unique identity of our people while, at the same time, transferring to the Metis greater control of relevant provincial and federal government institutions, programs and services. The Agreement's Mission Statement also recognizes that these transfers cannot be achieved effectively unless more financial

and human resources are made available to strengthen existing Metis administrative structures. Identifying and securing these resources for application by Metis institutions is viewed as a crucial ingredient for the success of the Agreement.

# 3.1.2 The Bilateral Agreement

The second interim process, a Bilateral Process Agreement between the Metis Society of Saskatchewan and the Government of Saskatchewan, was signed in June of 1993. This Agreement is intended to enable the two parties to address a wide range of policy and planning issues. Meetings and decisions resulting from the process are also expected to clarify the extent of federal jurisdiction for Metis people in the province. Although some overlap is probably inevitable, the two

Agreements - Tripartite and Bilateral - are designed to complement one another. In certain instances, matters raised within the Bilateral discussions may be referred to the Tripartite committees for further attention. By the same token, issues which cannot be resolved through Tripartite may be placed on the Bilateral agenda.

Both the Tripartite and Bilateral Agreements are important to the MSS as interim steps towards our selfgovernment goals. They allow us to continue building and, where appropriate, re-shape our existing administrative

infrastructure. At the conclusion of these Agreements, the MSS will then be fully prepared for a more comprehensive transfer of control over relevant institutions, programs and services as well as the funding arrangements needed to manage these self-government structures.<sup>4</sup>

# 3.2 The Metis National Council and Self-Government

The Metis Nation continues to assert its right to govern itself. In preparation for a new governing structure which reflects that right, the Metis National Council has introduced the interim national governing body of the Metis Nation: "Organized as seven separate and distinct executive portfolios, the interim governing body is structured to reflect the long standing interests of the Metis Nation. Each portfolio is managed by an appointed representative of the Metis Nation chosen for his/her knowledge and expertise in the portfolio area assigned and defined as: National Affairs, Gerald Morin; Justice and Social Development, Norm Evans; Human Resource Development and Land Claims, Ernie Blais; Economic Development, Ron Swain; Culture and Status of Women, Sheila Genaille; Communications and Royal Commission on Aboriginal Peoples, Gerald Thom; and Environment and Northern Development, Gary Bohnet."5 This

4

5

Quoted from: The Métis National Council, The Métis Nation, 1:1: August, 1993, page 1.

Sections 3.1, 3.1.1 and 3.1.2 were indirectly quoted from the Review Draft of the Governance Study: Metia Self Government in Saskatchewan, August 16, 1993, pages 47 to 53.

restructuring step is in harmony with the proposed Metis Society of Saskatchewan Constitution which seeks to implement a legislative assembly and cabinet. Ministers will have portfolios similar to those activated by the Metis National Council.

### 3.3 The Royal Commission on Aboriginal Peoples: Self-Government Studies

In Saskatchewan, the Metis Society of Saskatchewan, several of its affiliates, the Metis Women of Saskatchewan and many individuals have conducted research for the Royal Commission on Aboriginal Peoples. Of interest to our selfgovernment and restructuring aims are the following studies:

 Metis Society of Saskatchewan Report to The Royal Commission on Aboriginal Peoples, August 1993 contact MSS office; and the

Governance Study: Metis Self-Government in
 Saskatchewan - contact person, Clem Chartier, MSS.

The Metis National Council also has been involved in several studies with the Royal Commission on Aboriginal Peoples where it has affirmed the right of Metis to govern Metis. Saskatchewan Metis participated in all of the national research. These studies have resulted in a report reflecting the aspirations of the Metis in Canada. The report will be presented to the Commission this fall.

# 4.0 PHASE II OF METIS SELF-GOVERNMENT AND RESTRUCTURING

Phase I of the Self-Government and Restructuring plans will come to an end at the 1993 Metis Society of Saskatchewan Annual Assembly. As it was mentioned above, the Provincial Metis Council felt that complete restructuring cannot take place until the Local Presidents have greater decision making powers. It is intended that the Local Presidents in their new role will be the driving force behind Phase II which begins immediately after the Assembly. The following is a list of potential initiatives the Presidents can take under advisement as activities for Phase II:

- Implementation of the Metis Legislative Body;
- Finalizing the Code of Ethics;
- Finalizing the Roles and Responsibilities of the Metis
   Women of Saskatchewan;
- Finalizing the Roles and Responsibilities of the Metis
   Youth;
- Definition of the MSS Area Boundaries;
- Establishment of Elders' Senate Responsibilities;
- Planning and Development of Urban Metis Governments; and
- Establishment of Affiliates as Metis Government

Institutions.

Other activities will be initiated by the Self-Government and Restructuring Committee upon direction from the Legislative Assembly.

#### 5.0 CONCLUSION

6

The Metis Society of Saskatchewan has developed a new Constitution which addresses the concerns and the ideas expressed by our people during this past year of consultations. "The major debate has addressed the issues of decentralization, accountability, streamlining and greater involvement of the Locals in the decision-making and running of the Organization. In order to accomplish this objective the consensus currently developing revolves around a restructuring which it is believed will give the Locals a greater role in administering the political and administrative affairs of the Organization. It is being proposed that a Metis Legislative Assembly be created, composed of the Local Presidents and the Provincial Metis Council."<sup>6</sup>

Quoted from the Review Draft of the Governance Study: Metis Self-Government in Saskatchewan, August 16, 1993, page 58.

# SECTION FOUR:

PROPOSED CONSTITUTION

### "PROPOSED"

## CONSTITUTION OF THE METIS SOCIETY OF SASKATCHEWAN

#### PREAMBLE

The Metis Nation and People are a distinct **SOCIETY** within the Aboriginal Peoples of Canada. The Metis are distinct from the Indians and Inuit and are the descendants of the historic Metis who evolved in what is now Western Canada and part of the northern United States, as a People with a common political will and consciousness.

Having experienced physical and political conflict and dispossession in the late 1800s, we are still engaged in a continuing struggle to rebuild our social base and revive our cultural heritage and pride. As such, we are striving for the political, legal and constitutional recognition and guarantees of the rights of our People, including the right to a land and resource base, self-government and self-government institutions. In order to achieve these objectives we are hereby re-establishing a strong and revitalized organization within the province of Saskatchewan, which must involve all sectors within our Society.

While pursuing these objectives within Saskatchewan, we are also committed to co-operating with the members of the Metis Nation in the rest of the Metis Homeland in order to develop a National Forum to represent our collective interests at the national and international levels.

#### ARTICLE 1: NAME OF ORGANIZATION

I. The organization shall be known as the "Metis Society of Saskatchewan".

#### ARTICLE 2: METIS LEGISLATIVE ASSEMBLY

1. There shall be a Metis Legislative Assembly which shall be the governing authority of the Metis Society of Saskatchewan.

2. The Metis Legislative Assembly shall be composed of the Local Presidents, the Provincial Metis Council and four representatives of the Metis Women of Saskatchewan.

3. The Metis Legislative Assembly shall have the authority to enact legislation, regulations, rules, and resolutions governing the affairs and conduct of the Metis in Saskatchewan.

4. The President shall assign and recommend portfolios, subject to the approval of the Provincial Metis Council and ratification by the Metis Legislative Assembly. The assignment of portfolios shall be restricted to members of the Provincial Metis Council.

5. The Metis Legislative Assembly, based upon the recommendations of the Provincial Metis Council, shall have the authority to appoint Commissions, Committees or other subsidiary bodies, where these are deemed necessary in order to effectively carry out the activities and functions of the Organization. In so doing the Assembly shall ensure equity of representation from the Youth, Women and Elders.

6. The Metis Legislative Assembly shall meet at least twice a year.

7. Seventy-Five members of the Metis Legislative Assembly shall constitute a quorum.

8. Notice of any session of the Metis Legislative Assembly shall require thirty days notice to the Local Presidents and Provincial Metis Council.

9. A person is disqualified from being a member of the Metis Legislative Assembly when:

- a) he/she dies or resigns
- b) he/she is under sixteen(16) years of age

10. All budgets shall be determined by the Metis Legislative Assembly, based upon the recommendations of the Provincial Metis Council.

11. The delegates to the Metis National Assembly of the Metis National Council shall be the Provincial Metis Council and the remainder shall be chosen from amongst the members of the Metis Legislative Assembly, while the President shall form part of the Executive Council of the Metis National Council. This Constitution may be amended to take into account and reflect changes which may take place within the Metis National Council.

## ARTICLE 3: PROVINCIAL METIS COUNCIL

1. The Provincial Metis Council shall be composed of the elected Regional Representatives, the Executive and one representative from the Metis Women of Saskatchewan for a total of Sixteen(16) Provincial Metis Council members.

2. The Provincial Metis Council shall form the cabinet and be responsible for the portfolios to be assigned and recommeded by the President.

3. The Provincial Metis Council shall be responsible for ensuring that the affiliates, departments, programs and services covered by their portfolios are running smoothly and have the necessary resources to enable them to operate effectively. In addition, they shall provide a report at each meeting of the Provincial Metis Council and each session of the Metis Legislative Assembly or as requested by the President.

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4. a). The Provincial Metis Council shall have the authority to appoint Commissions, Committees or other subsidiary bodies, where these are deemed necessary in order to effectively carry out the activities and functions of the Organization and Metis Legislative Assembly directives.

b). The Provincial Metis Council shall designate persons who may have signing authority for the purpose of conducting the affairs of the Organization, which shall include the Treasurer.

5. The Provincial Metis Council shall meet at least once every two months.

6. Nine members of the Provincial Metis Council shall constitute a quorum.

7. Notice of any meeting of the Provincial Metis Council shall be given at least seven days prior to such meeting.

8. The Provincial Metis Council shall provide written reports to the Metis Legislative Assembly.

9. A member of the Provincial Metis Council is not prevented from holding a salaried position with the Metis Society of Saskatchewan, provided the prior approval of the Metis Legislative Assembly has been granted.

10. The Provincial Metis Council shall set the dates and place for each Metis Legislative Assembly sitting, provided no less than 30(Thirty) days written notice is given to the President of each Local.

# ARTICLE 4: EXECUTIVE

1. There shall be Three(3) Executive members of the Metis Legislative Assembly who are elected province-wide.

2. The Executive shall be composed of the President, Secretary and Treasurer.

3. The term of office for the Executive shall be three years.

4a) The President of the Metis Legislative Assembly shall be the head of the Executive, and chief political spokesperson for the Organization.

b) The President shall assign and recommend portfolios, subject to the approval of the Provincial Metis Council and ratification of the Metis Legislative Assembly.

5. The Executive of the Metis Legislative Assembly shall meet at least once per month

and three members shall constitute a quorum.

6. The Executive shall provide written reports to the Metis Legislative Assembly.

7. Where a vacancy is created for any reason, including death or resignation, the Metis Legislative Assembly shall elect from the Provincial Metis Council members an interim Executive member, who shall serve until a by-election has been held and the vacancy filled.

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## **ARTICLE 5: REGIONS**

1. There shall be (12) Regions as set out in Schedule A of this Constitution.

2. The Regions shall be governed by a Regional Council composed of the Presidents of the Locals within the respective Regions along with a regionally elected representative who shall be the Chairperson of the Regional Council, as well as the Region's Representative on the Provincial Metis Council of the Metis Legislative Assembly.

3. The Regional Representative shall have the option to sit as the Chairperson of all Institutions and Affiliates, in their respective regions.

4. The Regional Council shall establish regional administrative offices.

5. The Regional Councils shall be responsible for programs and services decentralized to that level.

6. The Regional Councils shall enact a Constitution which is not inconsistent with this Constitution and such Regional Constitutions shall be registered with the Head Office.

7. The Regional Councils may incorporate with the appropriate government department.

8. The Regional Councils may seek the necessary finances and resources to carry out its programs, services, objectives and duties, and where so requested the Provincial Metis Council shall assist in securing these necessary finances and resources.

9. The Regional Councils shall assist their Local Communities in preparing to assume Metis self-government, which includes land, where this is an objective.

10. The Regional Councils shall provide direction to their Representative on the Provincial Metis Council with respect to the aims, objectives and aspirations of the Organization, and for their respective Regions.

11. Where a vacancy is created for any reason, including death or resignation, the

Regional Council shall elect from the members of the Council an interim Regional Representative, who shall serve until a by-election has been held and the vacancy filled.

# ARTICLE 6: LOCALS

1. The Local shall be the basic unit of the Organization in each community.

2. The Local shall be made up of at least nine members.

3. New Locals can be admitted by the Regional Councils provided this decision is ratified by the Metis Legislative Assembly and the requirements herein are met.

4. Locals can be dissolved by the Regional Councils provided this decision is ratified by the Metis Legislative Assembly and the requirements herein are no longer met.

5. The Metis Legislative Assembly shall adopt rules pertaining to the admission and dissolution of Locals.

6. Each Local shall be governed by an elected leadership as determined through the Constitution of the Local, which may include terms of one to three years and elections may be by ballot box or conducted at a General Assembly of the Local membership.

7. Any Metis who is sixteen years of age or over and is a member of the Local shall be entitled to vote or seek office.

8. Each Local shall enact a Constitution which is not inconsistent with this Constitution, including the establishment of portfolios, committees or other bodies required to address community and other issues, and such Local Constitutions shall be registered with the Regional and Head Office of the Organization.

9. The Locals shall provide yearly up-dates of their membership to the Regional and Head Office, separating those members who are under sixteen years of age, from those sixteen and over.

10. The Locals shall be responsible to prepare the Communities for the assumption of Metis self-government, which includes land, where this is an objective.

11. The Locals may incorporate with the appropriate government department.

12. The Locals may seek the necessary finances and resources to carry out their programs, services and objectives, and where so requested the Provincial Metis Council of the Metis Legislative Assembly shall assist in securing these necessary finances and resources.

# ARTICLE 7: ELECTIONS

1. Any member who is sixteen years of age or older may vote or seek elected office within the Metis Society of Saskatchewan.

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2. Elections for the Provincial Metis Council of the Metis Legislative Assembly shall be held on the date set by the Metis Legislative Assembly, based upon the recommendation of the Provincial Metis Council.

3. Elections for the Provincial Metis Council of the Metis Legislative Assembly shall be held at least every three years.

4. The Executive of the Metis Legislative Assembly shall be elected by the total membership at the Local polls by secret ballot.

5. Regional Representatives of the Provincial Metis Council shall be elected within their respective Regions through the establishing of a poll in each Local.

6. The Metis Legislative Assembly shall enact, on a priority basis, an Elections Act, along with the necessary regulations and guidelines.

a). A Metis Elections Commission composed of 3 Senators is empowered to oversee and conduct the general elections and by-elections of the Organization.

b). The terms of office of the Senators who sit on the Commission shall cease at the first session of the Metis Legislative Assembly following the elections.

c). The Senators who sit on the Commission shall be appointed by the Metis Legislative Assembly, based upon the recommendations of the Senate, for a term of not more than three years, and are eligible for re-appointment.

d). When the election or by-election date has been set and the election called by the Metis Legislative Assembly, based upon the recommendation of the Provincial Metis Council, the Commission shall have sole authority and responsibility to conduct the elections and shall be independent and answerable only to the Metis Legislative Assembly.

e). The Commission shall appoint a Chief Electoral Officer and other required personnel.

f). The Commission shall be responsible for official recounts and appeals.

g). The decisions of the Commission shall be final and binding, subject to the right

of appeal to the Metis Legislative Assembly, which decision shall be final and binding.

h). The Metis Legislative Assembly shall ensure that the Commission has the necessary financial and other resources for the fulfilment of its mandate.

i). The Metis Legislative Assembly, based upon the recommendations of the Provincial Metis Council, shall determine the rate of remuneration and expense accounts for the Commission members, along with the period deemed necessary for the work of the Commission.

8. In the event of a vacancy on the Provincial Metis Council of the Metis Legislative Assembly, a by-election shall be called within ninety (90) days from the date of the vacancy.

9. When nominations close all candidates shall take a leave of absence from any elected position on the Provincial Metis Council of the Metis Legislative Assembly or any salaried position with the Organization, or its subsidiary bodies. The Provincial Metis Council members and any person who has a salaried position with the Organization shall continue to receive their salary while they are on such leave of absence.

10. When nominations close and until candidates are unofficially elected, the Senators shall be solely responsible for conducting the affairs and activities of the Organization. The Senators shall receive remuneration for their work during this period.

11. The Provincial Metis Council members shall be on call and shall conduct business or represent the Organization from time to time as requested by the Senate. The Provincial Metis Council members shall receive expenses to compensate for travel as requested by the Senate.

12. All defeated or retiring candidates who were on the Provincial Metis Council prior to the election shall be entitled to and will receive their salary for two weeks after the election.

13. Any candidate who's election has been appealed under section 7(f) and has been found guilty by the Metis Elections Commission of violating section 9 shall forfeit such elected position with a right of appeal to the Metis Legislative Assembly, which decision shall be final and binding.

# ARTICLE 8: METIS SOCIETY OF SASKATCHEWAN HEAD OFFICE

1. The Head Office shall be in Saskatoon.

2. The (12) Regional Offices of the Organization shall be accessible to our People and

Leadership.

# ARTICLE 9: MEMBERSHIP

1. a) Membership is comprised of the Aboriginal People known as "Metis" and who meet the criteria in sub-section (b).

b) A Metis is a person of Aboriginal ancestry, who:

- 1. can provide proof of his/her ancestry;
- 2. declares himself/herself to be a Metis; and
- 3. meets one of the following tests:
  - a)is accepted as a Metis by the Metis community,
  - b)has traditionally held himself/herself out to be a Metis,
  - c)has been recognized by the community-at-large as a Metis.

2. Any Metis who is a member of a duly registered Local is a member of the Metis Society of Saskatchewan.

3a) A member shall only belong to one (1) Local.

b) A person shall reside in the Local for at least (6) months before he/she is eligible for membership in that Local. The Locals may make exceptions for educational and medical purposes.

4. Members shall be issued a membership card.

- a) This card shall provide life-time membership in the Organization.
- b) There shall be no fee for membership cards.
- c) Membership cards shall be numbered and a register maintained by the Senate in the Head Office. Replacement cards shall retain the original number.
- d) Membership cards shall be issued by the President or Secretary of a duly registered Local upon completion of the designated form.

5. Where there is a dispute as to membership, a ruling shall be made by the Senate, with a final right of appeal to the Metis Legislative Assembly the decision of which shall be final and binding.

6. The Metis Legislative Assembly shall enact, on a priority basis, a Metis Citizenship Act.

# ARTICLE 10: GENERAL ASSEMBLY

1. A General Assembly, composed of members from the Locals, shall be convened by the Metis Legislative Assembly every two years.

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2. The General Assembly shall provide a Forum whereby the members of the Organization will receive information, review developments and provide guidance to the Metis Legislative Assembly.

# ARTICLE 11: SENATE, WOMEN AND YOUTH

1. The Metis Legislative Assembly shall make these items a priority, and shall involve the Senators, Women and Youth in the determination of their role and responsibilities within

2. The Metis Women of Saskatchewan shall be designated (1) seat in the Provincial Metis Council and (4) seats in the Metis Legislative Assembly. This provision shall cease to apply when women have achieved equitible representation in the Provincial Metis Council

# **ARTICLE 12: METIS INDEPENDENCE**

1. Whereas the Metis are seeking self-government as a third order of government within Canada, the organization shall be non-sectarian and non-partisan.

2. The loyalty of the members of the Metis Legislative Assembly must be to the Metis People and Nation, and shall swear an Oath of Allegiance prior to taking office.

3. The leadership shall be responsible and accountable to the Communities, as reflected

by the Metis Legislative Assembly, which is the Supreme Body for the Metis within

4. Members of the Organization are not precluded from joining political parties of the two other orders of government, being the federal and provincial levels of government.

5. Any Provincial Metis Council member of the Metis Legislative Assembly who chooses to seek the nomination of any Provincial or Federal Political Party in any provincial or federal election shall take a leave of absence from his/her position.

# **ARTICLE 13: AFFILIATES**

1. a). The Metis Legislative Assembly, on behalf of the Metis Society of Saskatchewan, shall exercise all voting rights, powers, and duties of ownership in relation to the affiliates, based upon the recommendations of the Provincial Metis Council.

b). Where not currently provided all affiliate Articles and By-laws shall be amended

at the first reasonable opportunity to conform with this section.

2. The Provincial Metis Council member who is assigned a portfolio shall automatically sit as the Chairperson of the Affiliate(s) which falls under his/her portfolio.

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3. A member who is an employee/staffperson/management of an Affiliate shall not be permitted to sit on any Affiliate Board.

4. All Affiliates shall have representation from the (12) Regions of the Organization, unless otherwise decided by the Metis Legislative Assembly, based upon the recommendations of the Provincial Metis Council.

# **ARTICLE 14: AMENDING FORMULA**

1. The Constitution shall only be amended by the majority of three-quarters  $(\frac{3}{4})$  of the members of the Metis Legislative Assembly.

### **ARTICLE 15: IMPLEMENTATION**

1. This Constitution shall take effect upon its adoption by the General Assembly, and the conclusion of the General Assembly. Upon the happening of these two conditions all previous Bylaws of the Organization are repealed and this Constitution shall constitute the sole Constitution of the Organization, until otherwise determined by the Organization.

# OATH OF ALLEGIANCE

AND

CODE OF ETHICS

# OATH OF ALLEGIANCE AND CODE OF ETHICS: A Concept for Ratification

The following **Concept** has been developed for ratification by the General Assembly. Upon your approval, it is proposed that each Local President return to her or his community and seriously discuss the issues presented with all members. It is asked that you develop the points most important to you so that the **Oath of Allegiance** and **Code of Ethics** best represent your needs. At the first sitting of the Legislative Assembly it is planned that the **Oath of Allegiance** and **Code of Ethics** be passed and established as law. Immediately thereafter, the **Oath** will be taken by each representative.

During the past year, many activities fulfilling **Phase One of Métis Government** and **Restructuring** have taken place. Of greatest success and importance was the consultations held throughout our Métis communities. A common theme was heard during these consultations: the need for governing rules to ensure loyalty, accountability and responsibility among all who represent us. In other words, the need for an oath of allegiance and a code of ethics have been identified.

The Métis Society of Saskatchewan proposes to develop the **Oath of Allegiance** and the **Code of Ethics**. The **Oath** provides our representatives with a formally recognizable entry into the Legislative Assembly, Boards and/or Councils. It is, in a sense, a verbal contract. Each Legislative Assembly, Board and/or Council representative must pledge her or his loyalty to the citizens of the Métis Nation. And, the **Oath of Allegiance** will complement the **Code of Ethics**. The **Code** will outline, in detailed written form, ways to ensure and safeguard the quality of decisions made by the Legislative Assembly, Boards and/or Councils. It is directed at maintaining order and dignified relationships among representatives in the conduct of their duties. It provides mechanisms for members to hold representatives accountable for their conduct and decisions.

The **Oath of Allegiance** and the **Code of Ethics** have not been developed in a detailed format. This work will proceed if the General Assembly accepts the concept of having these two important mechanisms in place for all our representatives. After the Métis Society of Saskatchewan 1993 Annual General Assembly closes, **Phase Two of the Métis Government and Restructuring** process will begin. The Local Presidents are asked to meet with members from their Locals to discuss and generate details for inclusion in the **Oath of Allegiance** and the **Code of Ethics**. Since the Métis Elders' Senate is the guardian of our culture and ethics, it is suggested that the Senators, with research assistance from the Gabriel Dumont Institute, develop the **Oath of Allegiance** and the **Code of Ethics**. Upon first sitting of the Métis Legislative Assembly, the **Oath** and the **Code** will be submitted for legal ratification. As the Métis Elders' Senate takes on greater responsibilities in the area of mediation and arbitration, it is proposed that it administers the **Oath of Allegiance** and activates the **Code of Ethics** as well.

Phase Two of the Métis Government and Restructuring process will see the establishment of the Oath of Allegiance and the Code of Ethics.

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The following areas have been identified by Métis citizens to be represented in the **Oath of Allegiance** and specified in a **Code of Ethics**:

#### Oath of Allegiance

The Oath will call for allegiance and loyalty to the Métis Nation. Each representative will make a verbal commitment to devote herself or himself to the goals and objectives of the Métis Nation through the Métis Society of Saskatchewan. The representative will pledge loyalty to the Legislative Assembly, Board(s) and/or Council(s) of the Métis Society of Saskatchewan and/or Affiliates she or he has been elected or appointed to. By taking the **Oath** the representatives agree to follow the **Code of Ethics** as well.

#### **Code of Ethics**

The **Code of Ethics** will be in written format. It will provide regulations for the representatives to follow. The **Code** can cover the following:

Accountability - All representatives must be able to answer any questions regarding decisions made and actions taken.

**Responsibility** - All representatives will be obliged to carry the burden of their decisions and actions resulting.

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**Competence** - Each representative will inform and educate herself or himself at all times of the duties charged to her or him.

**Democracy** - All decisions will follow democratic procedures and practices and all representatives shall respect democratically produced decisions.

**Confidentiality** - All decisions deemed confidential and private by the Legislative Assembly, Board and/or Council the representative works with must be held in secrecy by each representative involved.

Honesty - All representatives must conduct herself or himself in a trustworthy, ethical and candid manner.

Integrity and Protection of Reputation - Based on the honour of the representative, she or he must notify the Assembly, Board or Council of any breach of the **Oath** and **Code** by herself or himself and/or any other representatives and must report any action which may hurt the reputation of the Assembly, Board and/or Council.

**Public Statements**: Any representative who makes a statement to the public on behalf of the Assembly, Board or Council she or he is representing, can only do so when designated by that particular Assembly, Board or Council.

**Patronage** - The Legislative Assembly and every Board and Council must develop rules for hiring which do not require favours in return.

**Nepotism** - The Legislative Assembly and every Board and Council must develop rules which govern the hiring of family relations.

**Conflict of Interest** - The Legislative Assembly and every Board and Council must develop guidelines that clearly explains those situations that can cause a representative to be in conflict of interest while serving on the Assembly, Board and/or Council.

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**Personal Conduct** - Each representative shall at all times be mindful of the effects of her or his personal conduct on the reputation of the Assembly, Boards and/or Councils of the Society.

**Compatible Activities** - Representatives must be aware of the suitability of other undertakings that she or he may be engaged in.

**Unlawful Activities and Detrimental Situations** - No representative shall engage in unlawful activities and/or situations which may be considered damaging to the Assembly, Boards or Councils.

**Criticism of other Representatives, Staff and Society Members** - Guidelines for appraisal or disapproval of the actions of a co-representative, staff and/or Society members must be developed and subsequently contained in relevant meetings.

Legal Actions against Representatives, Staff and Members - The representative taking legal action must provide ample notice and fully inform the Assembly, Board and/or Council of her or his intentions to pursue legal action.

Protection from discrimination of Race, Gender, Religion, National Origin, Sexual Orientation or Social Origin - All representatives, staff and Society Members must be protected at all times from all forms of discrimination.

Bankruptcy Procedures - Guidelines for bankruptcy must be developed.

**Disciplinary Procedures and Actions** - These will be detailed in the **Code**. By agreeing to become a representative for the Society, she or he is obliged to be governed by all ethical codes outlined and agrees to respect disciplinary procedures and actions.

# Metis Society Of Saskatchewan

# **Annual Assembly**



SECTION FIVE:

TRIPARTITE AND BILATERAL AGREEMENT

#### **BILATERAL PROCESS AGREEMENT**

#### Between

#### THE GOVERNMENT OF SASKATCHEWAN as Represented by the Premier of Saskatchewan on behalf of the Government of Saskatchewan ("Saskatchewan")

and

#### THE METIS SOCIETY OF SASKATCHEWAN INC. as represented by the President on behalf of the Metis Society of Saskatchewan Inc. (the "Society")

WHEREAS the Parties to this Bilateral Process Agreement wish to foster and maintain a constructive relationship;

WHEREAS the parties wish to address matters which are not appropriately addressed through the Tripartite Process Framework Agreement with Canada, Saskatchewan and the Society;

WHEREAS the parties wish to use a bilateral process to clarify federal jurisdiction for Metis people;

AND WHEREAS the Parties agree this Agreement is without prejudice to their respective positions on any future constitutional or other matters pertaining to Metis people;

NOW THEREFORE the parties agree to formally enter into a process which will enable them to jointly address policy and planning issues of mutual concern through the structures and terms of references set out below:

#### STRUCTURE:

The structure of the bilateral process shall be comprised of a leaders' forum and a tier one and tier two committee structure.

#### 1) Leaders Forum:

**Composition and Frequency of Meetings:** The Premier of Saskatchewan and the President of the Metis Society of Saskatchewan shall meet regularly.

#### 2) <u>Tier One Committee Structure</u>:

**Composition and Frequency of Meetings:** A Cabinet Committee and the Metis Society of Saskatchewan Executive shall meet quarterly.

The Cabinet Tier One Committee shall be composed of the following:

- . Premier (ex officio)
- . Minister responsible for Indian and Metis Affairs (co-chair)
- Provincial Secretary (responsible for federal/provincial relations)
- Minister or Associate Minister of Finance
- . Minister of Economic Development
- . Other Ministers as required

The Metis Society Tier One Committee shall be composed of the following:

- . President (ex officio)
- . Treasurer
- . Secretary
- Twelve Area Directors
- . Metis Senator
- . Metis Women of Saskatchewan Representative
- . Metis Youth Representative

#### Terms of Reference-Tier One Committee:

The bilateral process shall provide a forum for the parties to:

- (a) consult on relationship and process issues;
- (b) develop joint strategies to clarify federal jurisdiction for Metis people and to maximize federal responsibility and funding;
- (c) address policy and sector program issues including those that could not be resolved at the tripartite level;
- (d) provide direction to the Tier Two Committee.

Commitments on financial matters <u>will not</u> be decided upon in this forum but referred to the normal decision making processes of government.

#### 3) Tier Two Committee Structure:

**Composition and Frequency of Meetings:** The leaders' meetings and the Tier One Committee will be supported by a standing technical committee, the Tier Two Committee, which will meet as required.

The Provincial Tier Two Committee will be composed of the following:

- . Deputy or Associate Deputy Minister to the Premier
- . Deputy Minister, Indian and Metis Affairs Secretariat (co-chair)
- Deputy Minister, Provincial Secretary
- Deputy Minister, Justice
- . Deputy Minister, Finance
- . Deputy Minister, Economic Development
- (Other Deputies will attend on an ad hoc basis)

The Metis Society Tier Two Committee will be composed of officials and technical staff of the Metis Society and Metis institutions including:

- Metis Society of Saskatchewan (Executive Offices)
- Gabriel Dumont Institute
- Sasknative Economic Development Corporation
- **Provincial Metis Housing Corporation**
- Metis Women of Saskatchewan
- Metis Pathways Secretariat
- Others to be determined by the Metis Society of Saskatchewan

The Provincial and the Metis Society Tier Two Committees may establish working groups and ad hoc committees of technicians as required.

#### Terms of Reference-Tier Two Committee:

The Tier Two Committee is designed to provide a forum for Provincial and Metis Society officials to:

- (a) consult with one another on technical policy and program matters of mutual concern.
- (b) provide technical and professional advice to the Tier One Committee; and
- (c) to resolve program and policy issues raised at the Tier One Committee meetings.

## 4. Link to Tripartite Process:

. Where the parties concur, policy or technical matters arising from the Tier I and Tier II committees may be referred to the Tripartite process for attention.

IN WITNESS WHEREOF the Parties, in good faith and with a commitment to successful resolution of all items in this Bilateral Agreement, set their hands on the 24th day of June, 1993.

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Premier Roy Romanow on behalf of the Government of Saskatchewan

Gerald J. Morin President of the Metis Society of Saskatchewan Inc.

#### TRIPARTITE PROCESS FRAMEWORK AGREEMENT

Between

THE GOVERNMENT OF CANADA as Represented by the Federal Interlocutor for Metis and Non-Status Indians on behalf of the Government of Canada (hereinafter referred to as 'Canada')

and

THE GOVERNMENT OF SASKATCHEWAN as Represented by the Minister responsible for Indian and Metis Affairs Secretariat on behalf of the Government of Saskatchewan (hereinafter referred to as 'Saskatchewan')

and

#### THE METIS SOCIETY OF SASKATCHEWAN INC. as Represented by the President on behalf of The Metis Society of Saskatchewan Inc. (hereinafter referred to as 'The Society')

**WHEREAS** the Parties agree this Framework Agreement is without prejudice to their respective positions on any future constitutional matters pertaining to Metis;

AND WHEREAS the Parties to this Framework Agreement are prepared to participate in negotiations the purpose of which are to conclude arrangements respecting Metis control and management over services and programs that affect them;

AND WHEREAS the Parties agree that the nature and content of such arrangements shall be negotiated in this Framework Agreement;

NOW THEREFORE the Parties agree to enter into discussions and negotiations the object of which shall be to develop feasible arrangements for the practice of Metis management and control of programs and services in the Province of Saskatchewan and such discussions and negotiations shall be carried out based on the principles and within the guidelines set out below:

#### A. MISSION STATEMENT

The Parties agree the purpose of this Framework Agreement is to enable the Metis of Saskatchewan to:

- 1. Exercise a greater degree of control over institutions, structures and programs that affect them;
- 2. \_ Maintain their historical and cultural identity as a basis upon which to build and encourage Metis self-reliance;
- 3. Develop administrative and management structures and programs = which will guarantee Metis a greater degree of political, economic\_and social equity;

- 4. Develop and deliver effective economic, social, health and cultural support services; and
- 5. Identify available and required financial and other resources which may be utilized to support Metis controlled institutions, structures and programs.

#### **B. PROCESS PRINCIPLES**

The Parties agree this Framework Agreement will be based upon the following purposes and principles:

- 1. A Tripartite Negotiating Committee will be established and will be comprised of representatives of the Parties to this Framework Agreement. Its purpose will be to manage and oversee discussions and negotiations respecting Metis arrangements;
- 2. The responsibility to bring forward proposals and models for Metis institutions, structures and programs shall rest with The Society;
- 3. Existing Metis institutions, structures and programs may be expanded and/or incorporated into negotiated tripartite arrangements;
- 4. Negotiated arrangements for Metis control and management of programs and services must recognize, accommodate and respect the existing rights and interests of other Aboriginal peoples and the public at large;
- 5. Negotiated arrangements shall not be interpreted so as to abrogate or derogate from any rights referred to in the Constitution or any other provisions pertaining to Metis;
- 6. Arrangements negotiated under this Framework Agreement shall be subject to the ratification and approval process of the respective governing bodies of the Parties;
- 7. Canada and Saskatchewan will cost-share the negotiations under this Framework Agreement within the limits of available funds;
- 8. Nothing in this Framework Agreement shall prevent the Parties from implementing specific program and service initiatives prior to the conclusion of tripartite arrangements. Wherever feasible such initiatives shall be integrated into arrangements negotiated under this Framework;
- 9. Tripartite arrangements will make provision for the resources necessary for effective implementation of Metis controlled institutions, structures and programs included in such arrangements;
- 10. Where tripartite arrangements are ratified by Canada, Saskatchewan and The Society, any modifications or amendments to such arrangements shall require the mutual consent of the Parties;
- 11. The agenda for tripartite discussions and negotiations shall be priorized by the Parties and developed into an annual workplan for the Tripartite Negotiating Committee; and
- 12. Tripartite discussions and negotiations shall include the agenda set out below but shall not be limited to it.

#### **E.** AGENCIES RESPONSIBLE FOR THE NEGOTIATION PROCESS

C <b>ana</b> da: Saskatchewan:	Ab <b>original Affairs of the Federal-Provinc</b> ia Relations Office Indian and Metis Affairs Secretariat

#### F. RESOLUTION PROCESS

The Parties shall endeavour to conclude issues arising during negotiative within the Tripartite Negotiating Committee. Where issues cannot be resolved at this level, as a last resort, they will be referred for consideration, further direction and/or resolution by the responsible Ministers for Canada and Saskatchewan and the President of The Socie. It is further understood that the Ministers for Canada and Saskatchewa and the President of The Society may meet from time to time to deal with issues arising from the negotiations and may give direction to the Tripartite Negotiating Committee.

#### G. BILATERAL AGREEMENTS

Nothing in this Framework Agreement shall be construed so as to preven The Society from seeking to negotiate and conclude bilateral agreements with either government. Such agreements shall not limit, interfere or prejudice the negotiations established by this Framework Agreement.

#### H. TERMS OF REFERENCE OF THE NEGOTIATING COMMITTEE

Each party will assume responsibility on a rotating basis for hosting, chairing, preparing an agenda and recording discussions and negotiations. Duties and responsibilities of the Tripartite Negotiating Committee shall be to:

- 1. Ensure necessary background documentation is prepared and available to facilitate discussions and negotiations;
- Review and recommend details of proposed tripartite arrangements a. tabled by The Society;
- Establish and manage subcommittees as deemed necessary;
- Call on subcommittees and external experts, to provide technical information and advice;
- 5. Ensure the respective Authorities to this Framework Agreement are regularly informed about the progress of the discussions and negotiations;
- 6. Follow the directions of the final Authorities of the respective Parties to this Framework Agreement; and
- 7.7 Identify designates to the subcommittees as required.

#### L SUBCOMMITTEES

- 1. The Tripartite Negotiating Committee may establish subcommittees as it deems necessary to develop the details of any of the agreed upon agenda items.
- 2. Subcommittees shall be made up of designated officials who have the necessary technical expertise to effectively contribute to the work of the respective subcommittees.
- 3. Subcommittees shall be responsible to and shall report to the Tripartite Negotiating Committee as required.

#### J. DURATION

- 1. The Parties agree the objective is to conclude the negotiations within five years of signing this Framework Agreement.
- 2. At the end of the five year period, the Parties may agree to extend the duration of this Framework Agreement.

#### K. IMPLEMENTATION

- 1. When negotiation of a particular agenda item is completed, every effort will be made to implement the arrangement as soon as feasible.
- 2. Unresolved agenda items shall be dealt with as outlined in the Resolution Process.

IN WITNESS WHEREOF the Parties, in good faith and with a commitment to successful resolution of all items in this Framework Agreement, set their hands on the 18th day of February, 1983.

The Right Honourable Charles Joseph Clark, P.C., M.P. Federal Interlocutor for Metis and Non-Status Indians on behalf of the Government of Canada

Honourable Robert W. Mitcheil, Q.C. Minister responsible for Indian and Metic Affaire Secretariat on behalf of the Government of Saskatchevan

General J. March, President of The Metis Society of Sashatchewan Inc.

**Tripartite Agreement Update** 

# **Tripartite Agreement Update**

### Background

In February, 1993, the Tripartite Agreement was signed by Gerald Morin (MSS), Joe Clark (Government of Canada), and Robert Mitchell (Government of Saskatchewan). At the signing ceremony, each of these three individuals spoke about the potential of the Tripartite discussions and negotiations. A key objective is to protect the unique identity of our people. At the same time, there is an urgent need to improve opportunities for Metis individuals and communities throughout the province. For a number of years now, we have made it clear to both the provincial and federal governments, as well as to the Canadian public generally, that the Metis Nation is strong and growing. We have a rich and proud heritage to draw upon in building for the future. We are ready to exercise our right to self-determination. During its five year lifespan, the activities carried out in connection with the Tripartite Agreement should enable us to move significantly closer towards achieving this goal.

Our people have many needs that must be met if we and our children are to prosper. Too many of us live in poverty with all of the related and familiar problems -- high unemployment, inadequate housing, poor health, and so on. Much of the Tripartite related work recognizes that most federal and provincial government programs and services have failed to improve our standard of living. In some cases, they have actually made conditions worse. Difficulties created by the existing justice system, for example, are all too apparent. These problems are rooted in a common situation -the lack of input and control by the Metis in the decisions that affect our everyday lives.

Among other purposes, the Tripartite discussions and negotiations are directed at the transfer to the Metis of control over programs and services. In accomplishing this, it will also become necessary to strengthen, and in some areas, develop Metis institutions which will design, administer, deliver, and evaluate the programs and services. Basically, this means that sufficient funds and qualified people will be needed to set up and operate these structures.

# **Tripartite Process**

The method for reaching the desired goals is fairly straightforward. (The diagram at the end of this paper gives an overview of the process and participants.) A Negotiating Committee, with representatives from the three parties to the Agreement, is responsible for managing the work involved. The Metis participants are expected to "drive" the process. In other words, they bring forward the issues identified as priorities within Metis communities. The Committee sets agendas and timetables, oversees the development of research, and, most importantly, negotiates specific agreements within the Tripartite mandate.

To complete the background preparation leading up to the negotiation stage, the Committee has the authority to establish Subcommittees as needed. The following seven Subcommittees have now been formed. Each includes representatives from the MSS and the federal and provincial governments:

- 1. Metis data base, enumeration, and registry
- 2. Land and resources
- 3. Housing
- 4. Economic development
- 5. Education, training and employment
- 6. Health and social services
- 7. Justice

These Subcommittees meet regularly. Representatives focus on completing an annual workplan. Essentially, the main purpose of each Subcommittee is to develop recommendations for the Negotiating Committee regarding the transfer of specific programs and services to the MSS. As many of the areas being discussed are very complex, it is expected that there will be disagreements among the representatives of some Subcommittees. When necessary, these disputes can be brought to the Negotiating Committee. In carrying out its workplan, a Subcommittee may:

- review existing policy and program models,

- design research concerning alternative or new models.

# Tripartite Activities: Year One

As of mid-November, most of the Subcommittees had met 5 times. The Negotiating Committee has met more frequently, partly because of the work involved in setting up the process. The representatives involved have formed good working relationships. For many of the issues under consideration, there appears to be a willingness to move towards Metis goals, although perhaps not quickly enough in some cases.

Each Subcommittee has now either completed or is close to completing the final draft of its workplan. Priority issues have been identified, many of which are intended to contribute to the development of effective Metis self-government institutions. Highlights include:

Preparations for the enumeration and registry are being finalized. The enumeration will basically count Metis people while also giving a kind of summary about who we are. In planning for a future in which we are a fully self-governing Nation, it is very important to know the number of Metis in Saskatchewan, where we live in the province, as well as some basic background information (for example, age; level of education, and so on.) After an enumeration has taken place, it will be necessary to keep the results up to date. At the same time, we must have a system in place to make sure that our people receive the programs and services to which they are entitled. For these and other reasons a registry will be established.

The Metis data base, enumeration and registry Subcommittee workplan activities during the first year have included ongoing discussions, meetings and workshops with the Metis National Council, Statistics Canada, and the Saskatchewan Bureau of Statistics. The Metis National Council has contracted the Coopers and Lybrand Consulting Group to prepare cost estimates for gathering the data in connection with the initial Metis registry. Statistics Canada has prepared cost estimates for different methods which may be used to carry out an enumeration, including:

- 1. an independent enumeration of all households in the Metis homeland,
- 2. inclusion of a Metis specific questionnaire within the 1996 Census questionnaire package,
- 3. use of the 1996 Census to create a list of Metis people,
- 4. application of a "snowball" method with existing information from Metis organizations as a starting point,
- 5. a mass mailout by Canada Post.

The recommended approach is the "snowball" method which facilitates a Metisdriven process involving a door-to-door enumeration in areas with high concentrations of Metis as well as bulk mail-outs in other regions. During the next six months, the Subcommittee will begin developing proposals for implementing this method.

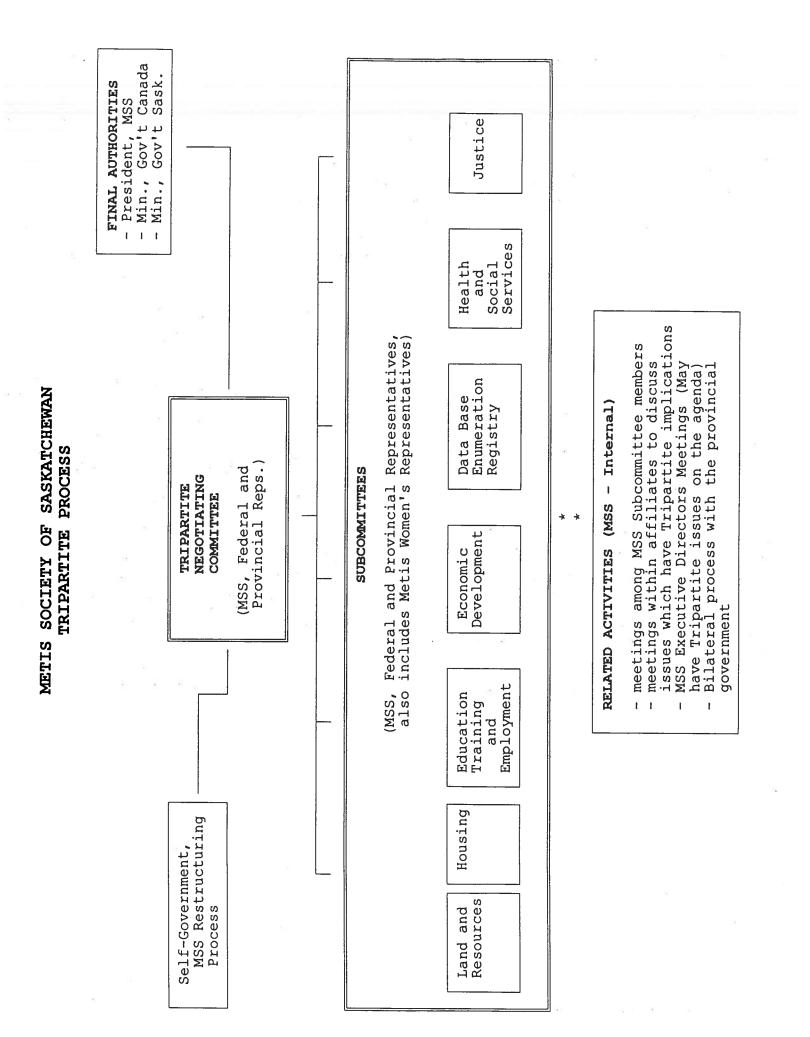
- Obtaining a land and resource base is crucial for the long-term economic wellbeing of our people. The Tripartite Agreement concentrates on land and resources that Metis would use for cultural or economic development purposes. In this regard, the question of how to bring about land transfers, for example, is being studied by the Subcommittee representatives. At the same time, the Subcommittee is examining the possible benefits of partnership and comanagement arrangements. These are viewed as interim steps which would provide Metis people with greater control over specific lands and types of resources until more comprehensive settlements can be reached.
- Housing is another critical area for discussions and negotiations. Cutbacks to existing housing programs will have a serious impact on many Metis in the province. The Housing Subcommittee is certainly aware of these problems. It will identify Metis housing needs and provide, before April, 1994, specific recommendations for increasing Metis involvement and control in housing matters.

Employment and other types of economic opportunities are obviously very important to everyone. Many of our people, young and old alike, suffer major economic disadvantages. In response, the Economic Development Subcommittee will consider how to put the Metis Economic Development Strategy into effect. Meanwhile, the Education, Training and Employment Subcommittee is looking at programs and services which will better prepare Metis people for employment opportunities. Representatives from the Gabriel Dumont Institute, the Metis Pathways Secretariat and the newly formed Dumont Technical Institute are actively involved in developing proposals for positive changes to the current situation.

The Health and Social Services Subcommittee is working on a wide range of issues. The provincial government's health care reform process has created both problems and opportunities for many communities throughout Saskatchewan. The Subcommittee is examining the likely effects of this process on Metis objectives in the health area. At the same time, Metis health needs are being assessed. The aim is to design programs and services best suited to meeting those needs and improving the health of our people.

In the social services area, the Subcommittee is considering current policies and funding arrangments for programs and services. The recently established Metis Family and Community Justice Services affiliate has begun a number of exciting initiatives, particularly in Metis controlled child and family services. In its first year workplan, the Tripartite Subcommittee intends to support and further these activities.

Similarly, the Justice Subcommittee is working on the development of Metis programs and services needed for the transition to self-government. As a starting point, emphasis is being placed on community level approaches intended to assist young Metis in conflict with the law.



# Conclusion

After less than a year in operation, the Tripartite process is well underway. Although not without difficulties, the activities leading from the Agreement are building towards a coordinated system of self-government institutions. At the conclusion of the Tripartite's five year mandate, the MSS should be fully prepared for a more comprehensive transfer of control over programs and services. We also expect, through the Tripartite process and other initiatives, to negotiate the funding arrangements required to manage these self-government structures.

# PRESIDENT'S REPORT

# PRESIDENT'S REPORT

# DECEMBER 3, 1993

The past year, since our last General Assembly in October 1992 has witnessed a lot of activity. The most significant event since we last met was the Referendum on the Charlottetown Accord, dealing with amendments to the Constitution of Canada, and also containing the Metis Nation Accord. Although a slight majority of Canadians voted against the Accord as a whole, the majority of those indicated that they supported the Aboriginal amendment provisions. This support has continued to evidence itself at the national level through the provincial Native Affairs Ministers and the Annual Premiers Conference held in the Maritimes in August of this year.

The Premiers are still supportive of the inherent right of self-government and are now waiting for the response of the new federal government as to where they stand on this issue. This is also encouraging as the Liberal Party during the campaign stated that they supported the inherent right of self-government. In this connection, some serious work is now taking place with respect to developing a national framework on self-government. A follow-up meeting of provincial Native Affairs Ministers is scheduled to take place in February 1994.

At the August Premiers Meeting, I also raised the possibility of proceeding with the Metis Nation Accord. All of the provinces and the NWT expressed support, except for Ontario which would like to see an enumeration take place first. Premier Romanow at that time offered to host a meeting on the Metis Nation Accord. Some progress is being made towards the holding of this meeting.

As I am addressing national issues, I should also indicate that I have been selected by the Metis National Council Executive to fill the position of President. The Presidency is a position held by one of the Provincial Presidents of the MNC provincial/territorial affiliates. The past MNC President, MMF President Yvon Dumont resigned in March 1993 as he has been appointed the Lieutenant Governor of Manitoba.

With respect to Local activities, I have attended as many Local and Area meetings and activities as possible. From the ones I was able to attend, a lot of interesting things are happening and there is definitly a desire to see our proposed restructuring and self-government initiatives proceed. In fact, the community of Pinehouse would like to see Metis self-government become a reality for them, rather than having both a Local and a municipal government.

In this connection, even though the inherent right of self-government did not become part of the Canadian Constitution due to the outcome of the October 1992 Referendum, our Organization has decided to press ahead with self-government initiatives. In late 1992 the Provincial Metis Council established a Self-government/Restructuring Committee of which I am a member. Our major task was to consult our members and affiliates as to the direction we should proceed with respect to self-government and restructuring. Part of the process of the consultations included a provincial workshop in March 1993, a series of Area workshops, a Local Presidents Forum at Batoche in July 1993, and consultations with the Metis Senate, Provincial Metis Council and the Provincial Metis Women. The result of this intensive series of consultations is the draft MSS Constitution which you have now had a chance to examine and debate.

As part of this process, we have also had a series of regular meetings of the Executive Directors of the MSS and Affiliates. This is important as the Affiliates are our basic units of self-government programs and services. We have also discussed the idea of streamlining the financial and legal institutions that we are currently using.

In terms of the interaction with governments, we have entered into two formalized processes. The first one is the Tripartite Framework Agreement which was entered into between the MSS, Canada and Saskatchewan in February 1993. This is a five year process, which can be renewed. This enables the MSS to negotiate certain self-government arrangements with respect to programs and services with both the federal and provincial governments.

The second is the Bilateral Process Framework Agreement which was signed in June 1993. This agreement is between the provincial government and the MSS. This one, unlike the tripartite process, includes a formalized relationship at the political as well as administrative level. Meetings with the Premier and Cabinet Ministers will take place on a regular basis.

We have also been very active with respect to the work of the Royal Commission on Aboriginal Peoples. We appeared before the Commission on four separate occasions, as well as presented them with a comprehensive written brief. Once again, we emphasized the need for the Commission, amongst other things, to address the issue of a land and resource base for our people.

In terms of lands and resources, we have also been actively pursuing the exclusion of our people from the hearings of the Indian Claims Commission with respect to the Primrose Air Weapons Range. With a change of government at the federal level, we are hopeful that we can convince the federal government to include our people in any decisions made with respect to the Primrose Range.

While there are many other initiatives and activities undertaken over the past year, I thought I would just highlight some of them. Thank you for your continuing support, together we will be able to make steady progress.

# AUDITOR'S REPORT



Auditors' Report

Financial Statements - March 31, 1993

CHARTERED ACCOUNTANTS

HORACHEK

CANNAM

Byron Horachek, CA Les Cannam, FCA Lionel R. Joa, CA Kelly Bernakevitch, CA 400 Investors Building 402 - 21st Street East Saskatoon, Saskatchewan S7K 0C3 Phone: (306) 665-6766 (306) 665-9910 Fax:

### **AUDITORS' REPORT**

To the Members of The Metis Society of Saskatchewan Inc.

We have audited the combined balance sheet of The Metis Society of Saskatchewan Inc. as at March 31, 1993 and the combined statements of revenue and expenses and members' equity and changes in cash position for the year then ended. These combined financial statements are the responsibility of the Society's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as explained in the following paragraph, we conducted our audit in accordance with generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

The Society incurred expenses in the year relating to per diems and allowances for the annual assembly in the amount of \$74,758. A significant portion of these costs were undocumented and paid in cash so they could not be confirmed or verified by alternative means. Accordingly, we were unable to determine if any adjustments to expenses, excess of revenue over expenses, operating surplus, or accounts receivable might be necessary.

In our opinion, except for the effect of adjustments, if any, which we might have determined to be necessary had we been able to satisfy ourselves with respect to the annual assembly expenses as described in the preceding paragraph, these combined financial statements present fairly, in all material respects, the combined financial position of the Society as at March 31, 1993 and the combined results of its operations and the combined changes in its financial position for the year then ended in accordance with generally accepted accounting principles.

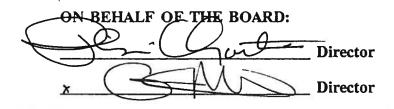
Saskatoon, Canada May 25, 1993

Hovacher Launam Chartered Accountants

### **Combined Balance Sheet**

March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Assets		
Current assets Cash in bank Accounts receivable (note 2) Prepaid rent and deposits	\$ 43,539 334,954 	106,146 698 <u>5,563</u>
Total current assets	378,493	112,407
Fixed assets (note 3)	<u>131,511</u>	<u>111,043</u>
42 K S	\$ <u>510,004</u>	<u>223,450</u>
Liabilities and Members' Equity		
Current liabilities Demand bank loan (note 4) Accounts payable and accrued liabilities (note 5) Due to Batoche Planning and Development Committee Deferred grant revenue	\$ 40,000 244,173 30,000 <u>11,289</u>	15,000 51,775 
Total current liabilities	325,462	96,186
Members' equity Contributed surplus Operating surplus, per accompanying statement	95,782 <u>88,760</u>	95,782 <u>31,482</u>
Total members' equity	<u>184,542</u>	<u>127,264</u>
	\$ <u>510,004</u>	<u>223,450</u>



## Combined Statement of Revenue and Expenses and Members' Equity

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue Government Grants		
<ul> <li>* Secretary of State of Canada</li> <li>* Justice Canada</li> <li>* Royal Commission on Aboriginal People</li> <li>* Indian and Northern Affairs Canada</li> </ul>	\$ 601,311 557,400 37,125 65,125	601,311 - -
<ul> <li>Canada Mortgage and Housing Corporation</li> <li>Saskatchewan Indian and Metis Affairs Secretariat</li> <li>Saskatchewan Social Services</li> </ul>	53,661 390,000 <u>71,000</u>	21,339 120,000
	1,775,622	742,650
Other Grants * Metis National Council * Provincial Metis Housing Corporation * Saskatchewan Native Economic Development	233,000 5,000	511,000 50,477
Corporation <ul> <li>Gabriel Dumont Institute</li> <li>Metis Addictions Council of Saskatchewan Inc.</li> </ul>	- 5,000 5,000	3,000
<ul> <li>Recoveries and administrative services</li> <li>* Sundry</li> </ul>	15,557 67,969	7,487
	331,526	571,964
Total revenue	2,107,148	1,314,614
Expenses Salaries Travel Professional services Meetings	792,981 367,123 150,010 236,604	434,311 300,220 119,270 262,337
Programs Administration	210,361 292,791	
Total expenses	<u>2,049,870</u>	<u>1,282,275</u>
Excess of revenue over expenses	57,278	32,339
Members' equity at beginning of year	<u> </u>	<u>(857</u> )
Members' equity at end of year	\$88,760	31,482

### Combined Statement of Changes in Cash Position

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Operating activities Excess of revenue over expenses for the year Add item not affecting cash:	\$ 57,278	32,339
Depreciation	4,860	_2,874
	62,138	35,213
Changes in non-cash working capital balances		
related to operations: Accounts receivable Grants receivable	(334,256)	7,125 12,848
Prepaid expenses and deposits Accounts payable and accrued liabilities	5,563 222,398	2,000 5,967
Deferred revenue	<u>(18,122</u> )	21,411
	( <u>124,417</u> )	<u>49,351</u>
Cash provided by (used in) operating activities	<u>(62,279</u> )	<u>84,564</u>
Investing activities Purchase of fixed assets	(25,328)	<u>(281</u> )
Cash used in investing activities	(25,328)	(281)
Net change in cash position during the year	(87,607)	84,283
Cash position at beginning of year	91,146	6,863
Cash position at end of year	\$ <u>3,539</u>	<u>91,146</u>

Cash position is represented by cash in bank less outstanding cheques and demand bank loan.

#### Notes to Combined Financial Statements

#### March 31, 1993

#### 1. Significant Accounting Policies

a) Description of operations

The Metis Society of Saskatchewan Inc. is incorporated under the Non-Profit Corporations Act of Saskatchewan. The corporation undertakes activities which strive to recognize the political, legal and constitutional rights of the Metis people in Saskatchewan.

b) Basis of preparation

These financial statements have been prepared using the full accrual basis of accounting in accordance with generally accepted accounting principles in Canada.

c) Combination of programs

The balance sheet and the statements of revenue and expenses and members' equity and changes in financial position are all prepared on a combined basis. The schedules of revenue and expenses by program which are appended to these financial statements are prepared on a pre-combination basis, and as such, do not reflect the eliminations for the inter-program transfers that were made in preparing the combined financial statements. These programs include the following:

- \* Core
- \* Annual Assembly
- \* Tripartite Self Government
- \* Constitution Commission
- \* Tripartite Management Committee
- \* Metis Justice Development
- \* Royal Commission on Aboriginal People
- \* Obonsawin
- \* Metis Business Development
- \* New Breed
- \* Native Business Development (Trappers)
- \* Child and Family Workshop
- \* Metis National Election
- d) Fixed assets and depreciation

Fixed assets are recorded at cost. Depreciation is computed based upon the estimated useful lives and salvage values of the assets; namely, 20% per year on equipment on the declining-balance basis.

#### e) Deferred grant revenue

The deferred revenue shown on the balance sheet results from grant funding which was received prior to year-end even though the related costs will be incurred over the life of a program, including periods subsequent to the year-end. This deferred grant revenue will be brought into revenue as the related expenses are incurred.

#### Notes to Combined Financial Statements - Continued

March 31, 1993

#### 2. Accounts Receivable

	<u>1993</u>	<u>1992</u>
Government of Canada	\$ 229,239	
Government of Saskatchewan	90,000	-
Metis National Council	4,442	-
Provincial Metis Housing Corporation	1,548	-
Other	9,725	698
	\$ <u>334,954</u>	<u>698</u>

#### 3. Fixed Assets

				1993		1992
Ð			Cost	Accumulated Depreciation	Net Book Value	Net Book Value
Land Equipment	ē.	5 (a) - 6	\$   99,404 <u>112,349</u>	<u>-</u> <u>80,242</u>	99,404 _32,107	99,404 <u>11,639</u>
			\$ <u>211,753</u>	<u>80,242</u>	<u>131,511</u>	<u>111,043</u>

### 4. Demand Bank Loan

The demand loan bears interest at bank prime rate plus 2.25% per annum and is secured by a general assignment of book debts.

### 5. Accounts Payable and Accrued Liabilities

	<u>1993</u>	<u>1992</u>
Trade payables Subcontracts to affiliates	\$ 124,449 84,562	44,165
Due to affiliates	35,162	7,610
đ	\$ <u>244,173</u>	<u>51,775</u>

### Notes to Combined Financial Statements - Continued

March 31, 1993

#### 6. Commitment

The Society has entered into various lease agreements for the rental of equipment and vehicle. Minimum lease payments for the next five (5) years are as follows:

1994	\$ 22,895
1995	22,895
1996	22,895
1997	22,895
1998	18,573

#### 7. Related Party Transactions

During the year, the Society received the following amounts from various organizations, all affiliated by common board membership.

Provincial Metis Housing Corporation Reimbursement for office services Grant for annual assembly	\$ 13,260 5,000
	\$ <u>18,260</u>
Metis Addictions Council of Saskatchewan Inc. Grant for annual assembly	\$ <u>.5,000</u>

The corporation paid \$39,216 for office rent to Provincial Metis Holdco Inc., affiliated by common board members, during the year representing fair market value for services rendered.

Terms and conditions of accounts receivable or accounts payable for the related parties are the same as other parties.

### **Core Program**

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Grants		
Secretary of State of Canada Saskatchewan Indian and Metis Affairs Secretariat	\$ 601,311 10,000	601,311
Metis National Council	1,000	95,000
Provincial Metis Housing Corporation	•	42,477
Sundry	53,563	3.062
Total revenue	<u>665,874</u>	<u>741,850</u>
Expenses		
Salaries		
Executive	135,789	124,098
Board members	435,259	168,932
Other	48,076	25,673
Employee benefits	59,901	26,303
Interest and penalties	<u>12,441</u>	<u> </u>
Total salaries	<u>691,466</u>	<u>345,006</u>
Travel		
Out of province		6,829
Executive	70,143	50,467
Board members	145,450	31,151
Sundry/others	70,812	-
Staff	2,356	<u>    2,820                               </u>
Total travel	288,761	91,267
Professional services		
Legal	16,143	15,056
Consulting	9,950	16,831
Audit and business services	15,612	<u>_14,084</u>
Total professional services	41,705	45,971
Meetings		
Board meetings	19,994	12,861
Elections	-	63,976
Area meetings	21,720	
Total meetings	41,714	76,837

### **Core Program - Continued**

# Year ended March 31, 1993 with comparative figures for 1992

2	<u>1993</u>	<u>1992</u>
Administration		
Advertising	\$ 2,152	3,043
Bank charges and interest	6,120	3,600
Bookkeeping	•,•	7,252
Depreciation	4,860	2,874
Donation	3,318	-,
Equipment rentals	23,227	12,442
Insurance, licenses and memberships	1,626	4,000
Office supplies	18,029	26,031
Office rent	69,423	39,674
Printing and postage	5,415	,
Relocation costs	5,904	-
Repairs and maintenance	9,060	2,781
Sundry	20,793	-,
Telephone	42,401	35,590
Training and education	1,240	-
Utilities	_3,260	4,524
Total administration	216,828	<u>141,811</u>
Inter Program Transfers (Recovery of Expenses)		
Administration - internal	(202,000)	- · · ·
- external	(600)	
Services and usage - internal	(387,202)	-
- external	(13,260)	-
Annual assembly		52,361
Total inter-program transfers (recoveries)	( <u>603,062</u> )	52,361
Total expenses - net of recoveries	677,412	753,253
Excess (deficiency) of revenue over expenses	\$ <u>(11,538</u> )	<u>(11,403</u> )

### **Annual Assembly Program**

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Department of Justice grant	\$ 40,000	-
Metis National Council	20,000	-
Provincial Metis Housing Corporation	5,000	4,000
Saskatchewan Native Economic Development		<b>a</b> aaa
Corporation Gabriel Dumont Institute	- 5,000	3,000
Metis Addictions Council of Saskatchewan Inc.	5,000	-
Inter Program transfers	<u>100,000</u>	<u>92,361</u>
	200,000	<u>72,301</u>
Total revenue	175,000	99,361
Expenses		
Salaries		
Board members		4.866
Total salaries	1,820	4,866
Travel		
Executive	715	-
Board members	3,990	
Total travel	4,705	~-
Professional services		
Consulting	2,000	- 2
Total professional services	2,000	-
Meetings		
Annual assembly	<u>145,184</u>	94,495
Total meetings	145,184	94,495
Administration		
Office supplies	10,007	-
Printing and postage	10,253	-
Sundry	<u>_6,300</u>	<u> </u>
Total administration	26,560	
Total expenses	180,269	<u>99,361</u>
Excess (deficiency) of revenue over expenses	\$ <u>(5,269</u> )	
See accompanying notes.		

9.

## Tripartite Self Government Program

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Grants		
Justice Canada	\$ 461,000	_
Saskatchewan Indian and Metis Affairs Secretariat	370,000	* <b></b>
Saskatchewan Social services	71,000	-
Sundry	<u>627</u>	
Total revenue	902,627	-
Expenses		
Salaries		
Other	48,167	3 <b>4</b> 6 - 51
Employee benefits	2,077	
Contract services	80,000	<u> </u>
Total salaries	130,244	-
Travel		
Other	105,164	-
Staff	<u>7,159</u>	
Total travel	112,323	-1
Professional services		
Legal	20,031	-
Consulting	51,271	<u> </u>
Total professional services	71,302	<u>-</u>
Meetings		
Self government area workshops	57,720	-
Self government provincial workshops	46,591	
Total meetings	104,311	-

### **Tripartite Self Government Program - Continued**

Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Programs		
Family and Justice	\$ 89,000	-
Metis women	47,761	-
Metis Womens Secretariat - MSAIP	36,600	
Total programs	173,361	- "
Administration		
Advertising	1,643	-
Bank charges and interest	10	8 8 -
Equipment rentals	62,000	-
Office supplies	22,288	-
Office rent	30,000	-
Printing and postage	34,404	2*
Sundry	1,603	-
Telephone	10,317	
Total administration	162,265	-
Inter-Program Transfers		
Administration	110,000	-
Annual assembly	35,000	
Total inter-program transfers	<u>145,000</u>	
Total expenses and inter-program transfers	<u>898,806</u>	°
Excess (deficiency) of revenue over expenses	\$ <u>3,821</u>	а — "а

The above expenses include charges from the Core Program amounting to \$450,462 (1992 - nil) and inter-program transfers for core program administration charges amounting to \$100,000 (1992 - nil).

### **Constitution Commission Program**

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Metis National Council	\$ <u>212,000</u>	<u>503,000</u>
		<u></u>
Total revenue	212,000	503,000
Expenses		
Salaries		
Board members		65,880
Contract services		23,425
Total salaries	-	89,305
Travel		
Executive	24,400	( <b>—</b> )
Board members	394	-
Sundry/others	365	<u>194,517</u>
Total travel	25,159	194,517
Professional services		
Légal	6,000	-
Consulting	40,687	70,756
Total professional services	46,687	70,756
Meetings		·
Board meetings	-	12,000
Area meetings	3,300	-
Metis women	· <u> </u>	15,848
Total meetings	3,300	27,848
Administration	-,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Bank charges and interest	93	-
Equipment rentals	-	6,464
Office supplies	9,944	8,964
Telephone		8,898
Total administration	10,037	24,326
Inter-Program Transfers		
Annual assembly	65,000	40,000
	(5.000	40.000
Total transfers	65,000	40,000
Total expenses and inter-program transfers	<u>150,183</u>	446,752
Excess (deficiency) of revenue over expenses	\$ <u>_61,817</u>	<u>    56,248</u>

See accompanying notes.

### Tripartite Management Committee Program

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Canada Mortgage and Housing grant	\$ 53,661	21,339
Sundry	2,031	<u> </u>
Total revenue	55,692	21,339
Expenses		
Travel		
Executive	22,740	-
Board members	831	- 1
Sundry/other	<u>_9,242</u>	
Total travel	32,813	-
Professional services		
Consulting	12,509	2,543
Total professional services	12,509	2,543
Meetings		
Board meetings	12,000	18,796
Area meetings	<u>714</u>	
Total meetings	12,714	18,796
Administration		
Bank charges and interest	35	-
Training and education	<u>400</u>	<u> </u>
Total administration	435	-
Inter-Program Transfers		
Services and usage	( <u>10,000</u> )	^
Total transfers	(10,000)	
Total expenses and inter-program transfers	<u>48,471</u>	<u>21,339</u>
Excess of revenue over expenses	\$ <u>7,221</u>	-

The above expenses include charges from the Core Program amounting to \$22,740 (1992 - nil).

### Metis Justice Development Program

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Department of Justice grant	\$ 56,400	
Sundry	<u>3,584</u>	-
Total revenue	59,984	-
Expenses		
Salaries		
Other	45,572	-
Employee benefits	2,880	ii)
Total salaries	48,452	-
Travel		
Sundry/other	656	_
Staff	7,642	-
Total travel	8,298	•
Professional services		
Consulting	1,750	-
Audit and business services	1,651	-
	<u></u>	
Total professional services	3,401	800 B <b>a</b>
Administration		
Bank charges and interest	783	-
Equipment rentals	4,200	-
Office supplies	943	
Office rent	460	120
Sundry	965	-
Telephone	4,181	<b>-</b>
Total administration	11,532	×
Inter-Program Transfers (recovery of expenses)	*	
Inter-Program Transfers (recovery of expenses) Administration	<u>(1,698</u> )	
	(1,070)	
Total transfers (recoveries)	<u>(1,698</u> )	.t
Total expenses and inter-program transfers	<u>69,985</u>	
Excess (deficiency) of revenue over expenses	\$ ( <u>10,001</u> )	-

### Royal Commission on Aboriginal People Program

Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Royal Commission on Aboriginal People grant	\$ <u>37,125</u>	
Total revenue	37,125	-
Expenses		
Travel		
Sundry/others	<u>7,731</u>	
Total travel	7,731	-
Professional services		
Legal	6,000	-
Consulting	500	
Total professional services	6,500	<u>=</u>
Inter-Program Transfers		
Administration	<u>6,000</u>	
Total transfer	6,000	
Total expenses and inter-program transfers	<u>20,231</u>	
Excess of revenue over expenses	\$ <u>16,894</u>	

The above inter-program transfer of \$6,000 (1992 - nil) is an administration charge from the Core Program.

### **Obonsawin** Program

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue Department of Justice	\$ <u>7,500</u>	
Department of Justice	\$ <u>7,500</u>	
Total revenue	7,500	-
Expenses Salaries		
Contract services	<u>10,000</u>	
Total salaries	10,000	-
Travel		
Sundry/other	222_	
Total travel	222	-
Total expenses	<u>10,222</u>	
Excess (deficiency) of revenue over expenses	\$ <u>(2,722</u> )	-

The above expenses include charges from the Core Program amounting to \$10,000 (1992 - nil). See accompanying notes.

### Metis Business Development Program

# Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue Saskatchewan Indian and Metis Affairs Secretariat grant Total revenue	\$ <u>10,000</u> 10,000	<u>10,000</u> 10,000
Expenses Trappers association meetings	<u>19,000</u>	<u>15,400</u>
Total expenses	<u>19,000</u>	<u>15,400</u>
Excess (deficiency) of revenue over expenses	\$ ( <u>9,000</u> )	<u>(5,400</u> )

See accompanying notes.

### 17.

### New Breed Program

Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue		
Advertising and subscription	\$ <u>664</u>	
Total revenue	664	-
Expenses		
Salaries		
Contract services	<u>1,000</u>	<u> </u>
Total salaries	1,000	- 1
Administration		
Bank charges and interest	7	_
Printing and postage	6,562	-
Sundry	54	-
Telephone	<u>1,011</u>	
Total administration	7,634	-
Total expenses	<u>8,634</u>	
Excess (deficiency) of revenue over expenses	\$ ( <u>7,970</u> )	

# Native Business Development (Trappers) Program

# Year ended March 31, 1993 with comparative figures for 1992

		<u>1993</u>	<u>1992</u>
Revenue			
Indian and Northern Affairs Canada		\$ <u>65,125</u>	
Total revenue		65,125	-
Expenses			
Meetings			
Trappers association	- E	<u>    8,100</u>	
Total meetings		8,100	
Programs			
Trappers school		27,000	10
Trappers video production		<u>16,000</u>	تھ 
Total programs		43,000	( <b>5</b> )
Total expenses		<u>51,100</u>	<u> </u>
Excess of revenue over expenses		\$ <u>14,025</u>	
		· <u>· · · · · · · · · · · · · · · · · · </u>	······

See accompanying notes.

### Child and Family Workshop Program

# Year ended March 31, 1993 with comparative figures for 1992

р.	<u>1993</u>	<u>1992</u>
Revenue Grants Saskatchewan Indian and Native Affairs Secretariat Metis National Council	\$-	15,000 4,000
Sundry		4,425
Total revenue		23,425
Expenses Child and family meetings	<u> </u>	<u>24,095</u>
Total expenses		<u>24,095</u>
Excess (deficiency) of revenue over expenses	\$ <u> </u>	<u>(670</u> )

### Metis National Election Program

Year ended March 31, 1993 with comparative figures for 1992

	<u>1993</u>	<u>1992</u>
Revenue Metis National Council	\$	<u>    8,000</u>
Total revenue	-	8,000
Expenses Board members travel	<b>.</b>	<u>14,436</u>
Total expenses		<u>14,436</u>
Excess (deficiency) of revenue over expenses	\$	<u>(6,436</u> )

See accompanying notes.

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SECTION SEVEN: OTHER BUSINESS

### AREA DIRECTOR'S ANNUAL REPORT 1993

#### AREA IMPROVEMENTS

Residents of Black Point, a small community about 12 miles south of La Loche, have finally managed to receive approval for power hook up in their homes. Power lines have been in their community for more than two years but SaskPower and Community Services couldn't decide who should be responsible for running a line from existing power poles to houses in Black Point.

After writing a number of letters to SaskPower and various government agencies we managed to arrange to have power hook up in this community with the assistance of Provincial Metis Housing and CMHC. Along with power hook up in Black Point, we assisted residents of Poplar Point, a subdivision of La Loche, in obtaining sewer and water hook up.

#### LAND CLAIMS and ECONOMIC DEVELOPMENT

We held a Joint Area Meeting with Northern Region III in Buffalo Narrows on November 8 to discuss issues relating to Metis land claims and Metis involvement in Northern economic development activities. The meeting was well attended by delegates from the two areas as well as by the MSS executive. Thanks to everyone who participated in this event.

#### EDUCATION

As Chairperson of the Churchill Metis Labour Force Board Inc. - our Metis Pathways Board - I am quite pleased with the training initiatives in which we are involved in Northern Region II. These include Human Resource and Culture Certificate Program in Buffalo Narrows which is a first and second year university program in which we are sponsoring 12 students.

In addition, we have purchased five seats in the Adult Basic Education (ABE) 8-10 Program in Michel Village/St. George's Hill. The Community Development Worker Program is underway with five students. In addition to these programs, we were successful in obtaining funding from CEC for the delivery of an ABE 0-5 Program as a pilot project which has 15 students.

Along with these training initiatives, we have a full-time Metis Outreach Office in La Loche and a Metis Pathways Office in Buffalo Narrows.

NORMAN HANSEN AREA DIRECTOR NORTHERN REGION II

### WESTERN REGION IIA

### AREA DIRECTOR'S REPORT

### MARTIN AUBICHON

This year of nineteen ninety three has been eventful. There has been services opened for employment and education, as well as, social issues. There has been lot of work, with economic development, but due to a lack of participation, little has evolved.

Social Services and Justice was established this spring, in Saskatoon. Many programs were developed, such as, a Child Find program, a Foster Home and presently a group home for young offenders is in the works.

In April of this year, The Metis Employment and Training Centre was established, in Saskatoon. Two counsellors are Marcia Monteith and Dennis Kennedy. One of the projects that will be creating employment is the development of a Salvage Yard in Biggar, starting the spring of nineteen ninety four.